

S.F. 305 (Bakk)

H.F. 122

(Dill)

#### **Executive Summary of Commission Staff Materials**

Affected Pension Plan(s):

MSRS-General

Relevant Provisions of Law.

Special Law Provision

General Nature of Proposal: Extension of 180-day deadline for disability benefit application

Date of Summary.

March 4, 2009

#### **Specific Proposed Changes**

The proposed special legislation permits a former state employee to apply for an MSRS-General disability benefit despite missing the current 180-day deadline.

#### Policy Issues Raised by the Proposed Legislation

- 1. Equitable factors.
- 2. Likelihood that MSRS-General disability benefit entitlement can be established.
- 3. Policy behind disability benefit application time limits and appropriateness of varying Minnesota time limits.
- 4. Appropriateness of achieving consistent disability benefit time limitations for various Minnesota public pension plans.
- 5. Precedent.

#### **Potential Amendments**

#### Alternative General Law Substantive Amendments

- S0305-1A sets a general three-year time limitation on all Minnesota statewide and major local general employee retirement plans.
- S0305-2A eliminates any deadline for disability benefit applications for all Minnesota statewide and major local general employee retirement plans.

## $State\ of\ Minnesota\ \setminus\ {\tt Legislative\ commission\ on\ pensions\ and\ retirement}$



TO:

Members of the Legislative Commission on Pensions and Retirement

FROM:

Lawrence A. Martin, Executive Director July

RE:

S.F. 305 (Bakk); H.F. 122 (Dill): MSRS-General; Extension of Disability Benefit

Application Deadline in Certain Cases

DATE:

March 4, 2009

#### Summary of S.F. 305 (Bakk); H.F. 122 (Dill)

S.F. 305 (Bakk); H.F. 122 (Dill) permits a class of individuals, designed to be limited to David Jokela, Jr., to apply with the Minnesota State Retirement System (MSRS) for an MSRS-General Plan disability benefit despite missing the statutory 180-day post-termination limit and receive a disability benefit if otherwise qualified. The special authority for Mr. Jokela would expire within one year of enactment.

#### Public Pension Problem of David Jokela Jr.

David Jokela, Jr., is a 42-year-old former employee of the Minnesota Veterans Home at Silver Bay, Minnesota, who terminated his state employment after being injured on the job in June 2007. As a state employee, Mr. Jokela was a member of the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General). Mr. Jokela apparently also suffers from various mental health problems and is now subject to a 50 lb. lifting restriction in conducting employment duties. Mr. Jokela has been found to be disabled for purposes of the federal Old Age, Survivors, and Disability Insurance Program (Social Security) and currently receives Social Security disability benefits. Mr. Jokela neglected to apply for an MSRS-General disability benefit on a timely basis, indicating on April 24, 2008, to the MSRS Board of Directors that he lacked knowledge of the disability benefit application process. The MSRS staff rejected his April 2008 disability benefit application under Minnesota Statutes, Section 352.113, Subdivision 4, Paragraph (e), which requires disability applications within 180 days of the termination of employment. Upon appeal to the MSRS executive director and to the MSRS board of directors, the MSRS staff disallowance of Mr. Jokela's application was confirmed. Mr. Jokela desires to be able to apply for an MSRS-General disability benefit, but appears unlikely to prevail upon his recent appeal to the Minnesota Court of Appeals of the MSRS benefit denial.

#### Background Information on Time Limitations for Disability Benefit Applications

Background information on the topic of statutory time limitations on the filing of a disability benefit application for the various statewide and major local Minnesota retirement plans is attached as **Attachment A**.

#### Discussion and Analysis

S.F. 305 (Bakk); H.F. 122 (Dill) permits David Jokela, Jr., to apply for a disability benefit from the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General) despite missing the current 180-day from employment termination deadline.

The proposed legislation raises the following pension and related public policy issues for consideration by the Commission:

1. Equitable Factors. The policy issue is the relative weighting of the equitable factors favoring or disfavoring Mr. Jokela in obtaining special authority to apply for a disability benefit from the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General). Despite the approach, Mr. Jokela needs a special authorization to apply for an MSRS-General disability benefit after the 180-day time limit on making an application has expired. The Commission's Principles of Pension Policy (Principle II.C.11.) cover deadline extensions and waivers and provides that they should be permitted only if, on a case-by-case basis, it is determined that there is a sufficient equitable basis for the extension or waiver. The medical and other information provided with the request indicates a petitioner who has severe limitations and problems, but does not address the question of why Mr. Jokela did not more promptly pursue an MSRS-General disability benefit beyond a vague indication that he was "unaware of the benefits" and only "recently was told about

Page 1

them and the time frame with applying for the benefits." The explanation, without additional embellishment or substantiation, may not be sufficient to carry the burden of demonstrating a sufficient equitable basis for the Commission to allow the deadline extension. Either additional documentation from or testimony by Mr. Jokela appears to be necessary to demonstrate the favorable equities.

2. <u>Likelihood that MSRS-General Disability Benefit Entitlement Can Be Established</u>. The policy issue is the likelihood that David Jokela ultimately will be determined by the Minnesota State Retirement System (MSRS) to be totally and permanently disabled under Minnesota Statutes, Section 352.01, Subdivision 17. Mr. Jokela has been determined by Social Security to be disabled under a significantly similar standard and currently receives a Social Security disability benefit. The Social Security standard for disability, as indicated in its program handbook, is an...

... inability to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months. A person must not only be unable to do his or her previous work but cannot, considering age, education, and work experience, engage in any other kind of substantial gainful work which exists in the national economy. It is immaterial whether such work exists in the immediate work area, or whether a specific job vacancy exists, or whether the worker would be hired if he or she applied for work.

Minnesota Statutes, Section 352.01, Subdivision 17, defines a "total and permanent disability" as being the...

. . . inability to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to be of long-continued and indefinite duration. Long-continued and indefinite duration means that the disability has been or is expected to be for a period of at least one year.

Although the standards appear highly similar to each other, the fact finder is different for each benefit and the situation of Mr. Jokela's receipt of a Social Security disability benefit is not automatically binding on MSRS. If Mr. Jokela is not likely to meet the MSRS disability definition, the proposed legislation is not a sound exercise of legislative effort.

- 3. Policy Behind Disability Benefit Application Time Limits and Appropriateness of Varying Minnesota <u>Time Limits</u>. The policy issue is whether or not there is an appropriate basis for setting a time limit on disability benefit applications and whether the variability of Minnesota public pension time limits suggests that the 180-day time limit on disability benefit applications in the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General) is the appropriate deadline. Not all Minnesota public pension plans have a time deadline on disability benefit applications and the MSRS-General time deadline on disability benefit applications is the shortest of the existing deadlines. While the question of disability benefit application time deadlines has not been specifically and extensively addressed by the Commission in recent years, it is clear that the existence of a disability benefit application time deadline does assist the disability benefit determination process by insuring that the question arises in a timely fashion and that the current medical condition of the applicant is identical or very substantially similar to the applicant's medical condition at or towards the end of public employment. Since most public employees need the financial resources that public pension plan disability benefit coverage provides, the time limitation on disability benefit applications probably does not arise in a large number of disabilities and late applications only occur occasionally. The Commission last considered the topic in 2007 when, as a small part of a large number of disability benefit reforms and changes proposed by the Public Employees Retirement Association (PERA) for the General Employee Retirement Plan of the Public Employees Retirement Association (PERA-General), the Public Employees Police and Fire Plan (PERA-P&F), and the Local Government Correctional Service Retirement Plan (PERA-Correctional), the PERA disability benefit application time deadline was reduced from three years to 18 months. The lack of any specifically focused consideration of the topic by the Commission in recent years, if ever, the different time limits applicable for Minnesota public pension plans that have time limits, and the absence of time limits for several Minnesota public pension plans all seem to indicate that it may be time for the Commission to institute focused consideration on the topic.
- 4. <u>Appropriateness of Achieving Consistent Disability Benefit Time Limitations for Various Minnesota Public Pension Plans</u>. The policy issue is the appropriateness of providing for an identical disability

benefit time limitation for the major general employee Minnesota public pension plans. If the need for timely evidence in the decision-making process in determining disability benefit eligibility is the primary reason for current disability benefit application time deadlines, that concern is common to all of the major general employee Minnesota public pension plans and, absent some currently unarticulated special consideration for particular problems, all plans should have the same deadline. If the current set of deadlines are quixotic and have continued by inertia rather than as a reflection of sound policy considerations, the deadlines should be eliminated for all plans.

**Amendment S0305-1A** establishes a three-year time limitation for disability benefit applications for the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General), the Teachers Retirement Association (TRA), the first class city teacher retirement fund associations, and the Minneapolis Employees Retirement Fund (MERF).

**Amendment S0305-2A** eliminates the current time limitations on disability benefit applications for MSRS-General, the General Employee Retirement Plan of the Public Employees Retirement Association (PERA-General) and TRA.

Testimony from the plan administrators of the various general employee retirement plans will need to be taken if either approach is considered by the Commission.

- 5. <u>Precedent</u>. The policy issue is whether or not there is an arguably binding precedent for assisting Mr. Jokela by extending or waiving the disability benefit application time deadline and whether or not providing relief to Mr. Jokela would establish an inappropriate precedent for future deadline extension or waiver requests. The Commission staff has identified three instances where special legislation has extended the deadline for a disability benefit application, which are:
  - a. Laws 2000, Chapter 461, Article 19, Section 1, relating to the General State Employees Retirement Plan of the Minnesota State Retirement System (MSRS-General) and to an employee of the Department of Employment Security;
  - b. Laws 2002, Chapter 392, Article 14, Section 9, relating to the General Employee Retirement Plan of the Public Employees Retirement Association (PERA-General) and to a Blooming Prairie police officer; and
  - c. First Special Session Laws 2005, Chapter 1, Article 2, Section 159, relating to MSRS-General and to a Department of Natural Resources Photo Lab employee.

The 2000 and 2002 special laws were recommended by the Legislative Commission on Pensions and Retirement. The 2005 special law was never considered by or recommended by the Commission. The Commission also has turned down disability benefit application deadline extension requests (see 2003 Session H.F. 740 (Hilstrom); S.F. 801 (Scheid), relating to PERA-General and a former Hennepin County employee). Unless the Commission was to recommend the Jokela special authorization either without adequately establishing his equities or in spite of unfavorable equities, it is unlikely that any legislation assisting Mr. Jokela would establish an arguably binding adverse precedent for additional disability benefit application time deadline extensions or waivers.

#### Attachment A

### Background Information on Time Limitations for Disability Benefit Applications

With the exception of the Legislators Retirement Plan and the Elected State Officers Retirement Plan, all statewide or major local Minnesota retirement plans provide disability benefit coverage.

Some Minnesota and major local Minnesota retirement plans have limitations on the time period after the termination of employment during which a plan member or someone authorized to act on behalf of the plan member can file a disability benefit application, as follows:

#### **General Employee Retirement Plans**

| Plan   | Eligible Applicant  | Time Limit on Application  |
|--|---|--|
| General State Employees Retirement<br>Plan of the Minnesota State Retire-<br>ment System (MSRS-General)          | Covered state employee or someone acting on behalf of the employee with satisfactory proof of authority determined by the MSRS executive director (M.S. Sec. 352.113, Subd. 2). | Application must be filed within 180 days of the termination of state employment as long as the disability occurred while in state employment (M.S. Sec. 352.113, Subd. 4, Para. (e)). |
| General Employee Retirement Plan<br>of the Public Employees Retirement<br>Association (PERA-General)             | Covered public employees (M.S. Sec. 353.33, Subd. 1).   | Application must be filed within 18 months (M.S. Sec. 353.031, Subd. 3, Para. (a)).  |
| Teachers Retirement Association (TRA)  | Covered teacher or another person authorized to act on behalf of the covered teacher (M.S. Sec. 354.48, Subd. 2).   | Application must be filed within 18 months following the termination of teaching service (M.S. Sec. 354.48, Subd. 2).  |
| Unclassified Employees Retirement<br>Program of the Minnesota State<br>Retirement System (MSRS-<br>Unclassified) | Participant (M.S. Sec. 352D.065, Subd. 1).  | No time limitation.  |
| Special Retirement Plans   |   |  |
| Plan   | Eligible Applicant  | Time Limit on Application  |
| First Class City Teachers Retirement   | Coordinated member of the retirement fund   | No time limitation.  |

| Plan  | Eligible Applicant   | Time Limit on Application |
|---|--|---------------------------|
| First Class City Teachers Retirement Fund Associations (DTRFA and SPTRFA)             | Coordinated member of the retirement fund association (M.S. Sec. 354A.36, Subd. 1).  | No time limitation.       |
| Minneapolis Employees Retirement Fund (MERF)  | Head of the department in which the contributing employee was employed, the contributing employee, or a person acting on behalf of the contributing employee (M.S. Sec. 422A.18, Subd. 1). | No time limitation.       |
| Military Affairs Personnel Retirement Plan (MSRS-Military Affairs)                    | Covered employee (M.S. Sec. 352.85, Subd. 2).  | No time limitation.       |
| Transportation Department Pilots<br>Retirement Plan (MSRS-Transporta-<br>tion Pilots) | Covered employee (M.S. Sec. 352.86, Subd. 1a).   | No time limitation.       |
| State Fire Marshal Fire/Arson Investigator Retirement Plan (MSRS-Fire Marshal)        | Eligible plan member (Minn. Sat. Sec. 352.87, Subd. 4).  | No time limitation.       |

#### **Public Safety Employee Retirement Plans**

| Plan  | Eligible Applicant   | Time Limit on Application  |
|---|--|--|
| Correctional Employees Retirement<br>Plan of the Minnesota State Retire-<br>ment System (MSRS-Correctional) | Covered correctional employee (M.S. Sec. 352.95, Subd. 1).                   | No application before the day after the last day the correctional employee physically was on the job; no time limitation on application (M.S. Sec. 352.95, Subd. 3). |
| State Patrol Retirement Plan  | Member of the plan (M.S. Sec. 352B.101).                                     | No time limitation.  |
| Public Employees Police and Fire Plan (PERA-P&F)  | Covered PERA-P&F member (M.S. Sec. 353.33, Subd. 1).                         | Application must be filed within 18 months (M.S. Sec. 353.031, Subd. 3, Para. (a)).  |
| Local Government Correctional<br>Service Retirement Plan (PERA-<br>Correctional)                            | Covered local government correctional employee (M.S. Sec. 353E.06, Subd. 1). | Application must be filed within 18 months (M.S. Sec. 3, Para. (a)).   |

...... moves to amend S.F. No. 305; H.F. No. 122, as follows:

Page 1, after line 5, insert:

1.1

1.2

1.3

1.4

1.5

1.6

1.7

1.8

1.9

1.10

1.11

1.12

1.13

1.14

1.15

1.16

1.17

1.18

1.19

1.20

1.21

1.22

1.23

1.24

1.25

1.26

1.27

1.28

1.29

1.30

1.31

1.32

1.33

1.34

1.35

"Section 1. Minnesota Statutes 2008, section 352.113, subdivision 1, is amended to read:

Subdivision 1. **Age and service requirements.** An employee covered by the system, who is less than normal retirement age and who becomes totally and permanently disabled after three or more years of allowable service, is entitled to a disability benefit in an amount provided in subdivision 3. The disability benefit application must be filed with the executive director within three years of the employee's termination of state employment. If the disabled employee's state service has terminated at any time, the employee must have at least two years of allowable service after last becoming a state employee covered by the system. Refunds may be repaid under section 352.23 before the effective accrual date of the disability benefit under subdivision 2.

#### EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 2. Minnesota Statutes 2008, section 352.113, subdivision 4, is amended to read:

# Subd. 4. Medical or psychological examinations; authorization for payment of benefit. (a) An applicant shall provide medical, chiropractic, or psychological evidence to support an application for total and permanent disability.

- (b) The director shall have the employee examined by at least one additional licensed chiropractor, physician, or psychologist designated by the medical adviser. The chiropractors, physicians, or psychologists shall make written reports to the director concerning the employee's disability including expert opinions as to whether the employee is permanently and totally disabled within the meaning of section 352.01, subdivision 17.
- (c) The director shall also obtain written certification from the employer stating whether the employment has ceased or whether the employee is on sick leave of absence because of a disability that will prevent further service to the employer and as a consequence the employee is not entitled to compensation from the employer.
- (d) The medical adviser shall consider the reports of the physicians, psychologists, and chiropractors and any other evidence supplied by the employee or other interested parties. If the medical adviser finds the employee totally and permanently disabled, the adviser shall make appropriate recommendation to the director in writing together with the date from which the employee has been totally disabled. The director shall then determine if the disability occurred within 180 days of filing the application, while still in the employment of the state, and the propriety of authorizing payment of a disability benefit as provided in this section.

| 03/04/09 03:08 PM | PENSIONS | LM/LD | S0305-1A |
|-------------------|----------|-------|----------|
|                   |          |       |          |

| (e) A terminated employee may apply for a disability benefit within 180 days of          |
|--|
| termination as long as the disability occurred while in the employment of the state. The |
| fact that an employee is placed on leave of absence without compensation because of      |
| disability does not bar that employee from receiving a disability benefit.               |

2.1

2,2

2.3

2.4

2.5

2.6

2.7

2.8

2.9

2.10

2.11

2.12

2.13

2.14

2.15

2.16

2.17

2.18

2.19

2.20

2.21

2.22

2.23

2.24

2.25

2.26

2.27

2.28

2.29

2.30

2.31

2.32

2.33

2.34

(f) Unless the payment of a disability benefit has terminated because the employee is no longer totally disabled, or because the employee has reached normal retirement age as provided in this section, the disability benefit must cease with the last payment received by the disabled employee or which had accrued during the lifetime of the employee unless there is a spouse surviving. In that event, the surviving spouse is entitled to the disability benefit for the calendar month in which the disabled employee died.

EFFECTIVE DATE. This section is effective the day following final enactment and applies retroactively from July 24, 2007, for a former state employee who was born on March 8, 1966, was employed by the Minnesota Veterans Home at Silver Bay, Minnesota, and terminated state employment on July 25, 2007.

Sec. 3. Minnesota Statutes 2008, section 354.48, subdivision 2, is amended to read:

- Subd. 2. **Applications; accrual.** (a) A person described in subdivision 1, or another person authorized to act on behalf of the person, may must make written application on a form prescribed by the executive director for a total and permanent disability benefit only. The disability benefit application must be filed with the executive director within the 18-month 36-month period following the termination of teaching service.
- (b) The benefit accrues from the day following the commencement of the disability or the day following the last day for which salary is paid, whichever is later, but does not begin to accrue more than six months before the date on which the written application is filed with the executive director. If salary is being received for either annual or sick leave during the disability period, the disability benefit accrues from the day following the last day for which this salary is paid.

**EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 4. Minnesota Statutes 2008, section 354A.36, subdivision 1, is amended to read:

Subdivision 1. **Minimum age, service, and salary requirements.** Any coordinated member who has at least three years of allowable service credit, has an average salary of at least \$75 per month, and has become totally and permanently disabled shall be <u>is</u> entitled to a disability benefit. If the disabled coordinated member's allowable service credit has not been continuous, at least two years of the required allowable service shall be required to have been rendered subsequent to the last interruption in service. The disability benefit

|      | 03/04/09 03:08 PM  | PENSIONS                      | LM/LD                                 | S0305-1A               |
|------|--|-------------------------------|---------------------------------------|------------------------|
| 3.1  | application must be filed with the   | ne executive director of the  | e teachers retirem                    | ent fund               |
| 3.2  | association within 36 months of the coordinated member's termination of teaching service |                               |                                       |                        |
| 3.3  | EFFECTIVE DATE. Thi  | s section is effective the d  | ay following final                    | enactment.             |
| 3.4  | Sec. 5. Minnesota Statutes 20  | 008, section 422A.18, is an   | mended by adding                      | g a subdivision        |
| 3.5  | to read:   |                               |                                       |                        |
| 3.6  | Subdivision 1. Age and s   | ervice requirements. A c      | contributing emplo                    | oyee who               |
| 3.7  | is less than the normal retiremen  | nt age and who becomes d      | isabled as determ                     | ined under             |
| 3.8  | subdivision 1a after at least thre   | e years of allowable servi    | ce is entitled to a                   | disability             |
| 3.9  | benefit. The disability benefit m  | ust be filed with the execu   | tive director with                    | in 18 months           |
| 3.10 | of the employee's termination of   | f covered employment.         |                                       |                        |
| 3.11 | EFFECTIVE DATE. Thi  | s section is effective the de | ay following final                    | enactment.             |
| 3.12 | Sec. 6. Minnesota Statutes 20  | 008, section 422A.18, subo    | division 1, is ame                    | nded to read:          |
| 3.13 | Subdivision 1 Subd. 1a. I  | Expert examination. (a) U     | Jpon the applicat                     | ion of the             |
| 3.14 | head of the department in which  | a contributing employee       | is employed, or u                     | ipon the               |
| 3.15 | application of the contributing e  | employee or of one acting     | in the employee's                     | behalf, the            |
| 3.16 | retirement board shall place the   | contributor on disability a   | nd pay the persor                     | a disability           |
| 3.17 | allowance under this section if t  | he medical board, after an    | expert examination                    | ion of the             |
| 3.18 | contributor made at the place of   | residence of the contribute   | or or at a place m                    | utually agreed         |
| 3.19 | upon, shall certify certifies to the   | e retirement board that the   | e contributor is ph                   | ysically or            |
| 3.20 | mentally incapacitated for the pe  | erformance of further serv    | ice to the city and                   | l <del>recommend</del> |
| 3.21 | recommends that the contributor  | r be placed on disability.    |                                       |                        |
| 3.22 | (b) The medical board sha  | tll consist consists of the c | ity physician, a p                    | hysician,              |
| 3.23 | chiropractor, or licensed psycho   | logist to be selected by th   | e retirement boar                     | d, and a               |
| 3.24 | physician, chiropractor, or licens   | sed psychologist to be sele   | ected by the emplo                    | oyee.                  |
| 3.25 | (c) The disability of an em  | nployee resulting from inju   | ıry or illness rece                   | ived in the            |
| 3.26 | performance of the duties of the   | city service shall be defin   | <del>ed as</del> <u>is a</u> duty dis | ability.               |
| 3.27 | (d) A disability incurred a  | s a result of injury or illne | ess not connected                     | with the               |
| 3.28 | performance of such city service   | e shall be defined as is a ne | onduty disability.                    | <del>In order to</del> |
| 3.29 | be entitled to a retirement allow  | ance for a nonduty disabil    | ity, an employee                      | <del>shall have</del>  |
| 3.30 | rendered five or more years of s   | ervice to the city.           |                                       |                        |
| 3.31 | EFFECTIVE DATE. Thi  | s section is effective the d  | ay following final                    | enactment."            |
| 3.32 | Renumber the sections in   | sequence and correct the in   | nternal references                    | •                      |

"A bill for an act

Delete the title and insert:

3.33

3.34

03/04/09 03:08 PM PENSIONS LM/LD S0305-1A

relating to retirement; various retirement plans; providing a general three-year time limitation on disability benefit applications; amending Minnesota Statutes 2008, sections 352.113, subdivisions 1, 4; 354.48, subdivision 2; 354A.36, subdivision 1; 422A.18, subdivision 1, by adding a subdivision."

...... moves to amend S.F. No. 305; H.F. No. 122, as follows:

Page 1, after line 5, insert:

1.1

1.2

1.3

1.4

1.5

1.6

1.7

1.8

1.9

1.10

1.11

1.12

1.13

1.14

1.15

1.16

1.17

1.18

1.19

1.20

1.21

1.22

1.23

1.24

1.25

1.26

1.27

1.28

1.29

1.30

1.31

1.32

1.33

1.34

"Section 1. Minnesota Statutes 2008, section 352.113, subdivision 4, is amended to read:

- Subd. 4. **Medical or psychological examinations; authorization for payment of benefit.** (a) An applicant shall provide medical, chiropractic, or psychological evidence to support an application for total and permanent disability.
- (b) The director shall have the employee examined by at least one additional licensed chiropractor, physician, or psychologist designated by the medical adviser. The chiropractors, physicians, or psychologists shall make written reports to the director concerning the employee's disability including expert opinions as to whether the employee is permanently and totally disabled within the meaning of section 352.01, subdivision 17.
- (c) The director shall also obtain written certification from the employer stating whether the employment has ceased or whether the employee is on sick leave of absence because of a disability that will prevent further service to the employer and as a consequence the employee is not entitled to compensation from the employer.
- (d) The medical adviser shall consider the reports of the physicians, psychologists, and chiropractors and any other evidence supplied by the employee or other interested parties. If the medical adviser finds the employee totally and permanently disabled, the adviser shall make appropriate recommendation to the director in writing together with the date from which the employee has been totally disabled. The director shall then determine if the disability occurred within 180 days of filing the application, while still in the employment of the state, and the propriety of authorizing payment of a disability benefit as provided in this section.
- (e) A terminated employee may apply for a disability benefit within 180 days of termination as long as the disability occurred while in the employment of the state. The fact that an employee is placed on leave of absence without compensation because of disability does not bar that employee from receiving a disability benefit.
- (f) Unless the payment of a disability benefit has terminated because the employee is no longer totally disabled, or because the employee has reached normal retirement age as provided in this section, the disability benefit must cease with the last payment received by the disabled employee or which had accrued during the lifetime of the employee unless there is a spouse surviving. In that event, the surviving spouse is entitled to the disability benefit for the calendar month in which the disabled employee died.

2.1

2.2

2.3

2.4

2.5

2.6

2.7

2.8

29

2.10

2.11

2.12

2.13

2.14

2.15

2.16

2.17

2.18

2.19

2.20

2.21

2.22

2.23

2.24

2.25

2.26

2.27

2.28

2.29

2.30

2.31

2.32

2.33

2.34

2.35

EFFECTIVE DATE. This section is effective the day following final enactment and applies retroactively from July 24, 2007, for a former state employee who was born on March 8, 1966, was employed by the Minnesota Veterans Home at Silver Bay, Minnesota, and terminated state employment on July 25, 2007.

- Sec. 2. Minnesota Statutes 2008, section 353.031, subdivision 3, is amended to read:
- Subd. 3. **Procedure to determine eligibility; generally.** (a) Every claim for a disability benefit must be initiated in writing on an application form and in the manner prescribed by the executive director and filed with the executive director. An application for disability benefits must be made within 18 months following termination of public service as defined under section 353.01, subdivision 11a.
- (b) All medical reports must support a finding that the disability arose before the employee was placed on any paid or unpaid leave of absence or terminated public service, as defined under section 353.01, subdivision 11a.
- (c) An applicant for disability shall provide a detailed report signed by a licensed medical doctor and at least one additional report signed by a medical doctor, psychologist, or chiropractor. The applicant shall authorize the release of all medical and health care evidence, including all medical records and relevant information from any source, to support the application for initial, or the continuing payment of, disability benefits.
- (d) All reports must contain an opinion regarding the claimant's prognosis, the duration of the disability, and the expectations for improvement. Any report that does not contain and support a finding that the disability will last for at least one year may not be relied upon to support eligibility for benefits.
- (e) Where the medical evidence supports the expectation that at some point in time the claimant will no longer be disabled, any decision granting disability may provide for a termination date upon which disability can be expected to no longer exist. In the event a termination date is made part of the decision granting benefits, prior to the actual termination of benefits, the claimant shall have the opportunity to show that the disabling condition for which benefits were initially granted continues. In the event the benefits terminate in accordance with the original decision, the claimant may petition for a review by the board of trustees under section 353.03, subdivision 3, or may reapply for disability in accordance with these procedures and section 353.33, 353.656, or 353E.06, as applicable.
- (f) Any claim to disability must be supported by a report from the employer indicating that there is no available work that the employee can perform in the employee's disabled condition and that all reasonable accommodations have been considered. Upon

| 03/02/09 03:30 PM       | PENSIONS  | LM/LD                                   | S0305-2A |
|-------------------------|-----------|---|----------|
| 02, 02, 03 02,00 0 11,1 | LITOIOLIO | 111111111111111111111111111111111111111 | 00000-2  |

request of the executive director, an employer shall provide evidence of the steps the employer has taken to attempt to provide reasonable accommodations and continued employment to the claimant. The employer shall also provide a certification of the member's past public service; the dates of any paid sick leave, vacation, or any other employer-paid salary continuation plan beyond the last working day; and whether or not any sick or annual leave has been allowed.

3.1

3.2

3.3

3.4

3.5

3.6

3.7

3.8

3.9

3.10

3.11

3.12

3.13

3.14

3.15

3.16

3.17

3.18

3.19

3.20

3.21

3.22

3.23

3.24

3.25

3.26

3.27

3.28

3.29

3.30

3.31

3.33

3.34

3.35

- (g) An employee who is placed on leave of absence without compensation because of a disability is not barred from receiving a disability benefit.
- (h) An applicant for disability benefits may file a retirement annuity application under section 353.29, subdivision 4, simultaneously with an application for disability benefits. If the application for disability benefits is approved, the retirement annuity application is cancelled. If disability benefits are denied, the retirement annuity application must be processed upon the request of the applicant. No member of the public employees general plan, the public employees police and fire plan, or the local government correctional service retirement plan may receive a disability benefit and a retirement annuity simultaneously from the same plan.

#### **EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 3. Minnesota Statutes 2008, section 354.48, subdivision 2, is amended to read:

Subd. 2. **Applications; accrual.** (a) A person described in subdivision 1, or another person authorized to act on behalf of the person, may must make written application on a form prescribed by the executive director for a total and permanent disability benefit only within the 18-month period following the termination of teaching service.

(b) The benefit accrues from the day following the commencement of the disability or the day following the last day for which salary is paid, whichever is later, but does not begin to accrue more than six months before the date on which the written application is filed with the executive director. If salary is being received for either annual or sick leave during the disability period, the disability benefit accrues from the day following the last day for which this salary is paid.

#### **EFFECTIVE DATE.** This section is effective the day following final enactment."

Renumber the sections in sequence and correct the internal references

Delete the title and insert:

3.32 "A bill for an act

relating to retirement; various retirement plans; eliminating time limitations on disability benefit applications; amending Minnesota Statutes 2008, sections 352.113, subdivision 4; 353.031, subdivision 3; 354.48, subdivision 2."

#### Senator Bakk introduced-

1.1

S.F. No. 305: Referred to the Committee on State and Local Government Operations and Oversight.

A bill for an act

| 1.2<br>1.3<br>1.4 | relating to retirement; general state employees retirement plan of the Minnesota State Retirement System; providing an exception to a disability benefit application deadline. |
|-------------------|--|
| 1.5               | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:  |
|                   |  |
| 1.6               | Section 1. MSRS-GENERAL; EXCEPTION TO DISABILITY BENEFIT   |
| 1.7               | APPLICATION DEADLINE.  |
| 1.8               | (a) Notwithstanding any provision of Minnesota Statutes, section 352.113,  |
| 1.9               | subdivision 4, paragraph (e), to the contrary, an eligible person described in paragraph   |
| 1.10              | (b) is entitled to file a disability benefit application with the general state employees  |
| 1.11              | retirement plan of the Minnesota State Retirement System and, if otherwise qualified under   |
| 1.12              | Minnesota Statutes, section 352.113, receive a disability benefit from the retirement plan.  |
| 1.13              | (b) An eligible person is a person who:  |
| 1.14              | (1) was born on March 8, 1966;   |
| 1.15              | (2) was an employee of the Minnesota Veterans Home at Silver Bay, Minnesota;   |
| 1.16              | (3) terminated state employment on July 25, 2007;  |
| 1.17              | (4) attempted to apply for a disability benefit in February 2008;  |
| 1.18              | (5) had a request to apply for a disability benefit denied by the executive director of  |
| 1.19              | the Minnesota State Retirement System on April 3, 2008;  |
| 1.20              | (6) appealed the executive director's decision to the Minnesota State Retirement   |
| 1.21              | System board of directors on April 24, 2008; and   |
| 1.22              | (7) had the appeal to the Minnesota State Retirement System board of directors   |
| 1.23              | denied on August 4, 2008.  |

1.24

(c) This section expires on June 1, 2010.

2.1 EFFECTIVE DATE. This section is effective the day following final enactment.

Section 1. 2 S.F. 305